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Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In the Matter of

Billed Party Preference for 0+ InterLATA Calls

Amendment of Commission's Rules Relating to Disclosure by Operator Services Providers Serving Public Phones CC Docket No. 92-77

RM 8606/

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COMMENTS OF BELL ATLANTIC

The plan submitted by Bell Atlantic and a broad crosssection of the telecommunications industry for a rate ceiling for
0+ operator assisted calls is the best way for the Commission to
deal with any continuing problems with rate-gouging carriers. It
can achieve the primary goal of billed party preference at only a
tiny fraction of the cost. The public would be able to benefit
from this system almost immediately after it was adopted by the
Commission, rather than having to wait more than three years for
the full implementation of billed party preference.

NAAG proposes that the Commission require additional disclosures by carriers charging higher-than-normal rates. Bell Atlantic believes that this plan is better than billed party preference, but its failings make it inferior to its rate ceiling proposal. First, NAAG's proposal would rely for its success on the willing compliance by the very "bad actors" which created the problem in the first place. As the Commission has found in other

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The Bell Atlantic telephone companies serving New Jersey, Pennsylvania, Delaware, Maryland, Virginia, West Virginia and the District of Columbia.

contexts (e.g., payphone signage, OSP call branding and informational tariffs, initial announcements on pay-per-call services), the few providers whose prices are unreasonably high or practices are questionable often fail to comply with the disclosure obligations that already exist.

Under NAAG's plan, the only way for the Commission to deal with these providers would be through an after-the-fact complaint process. This process is not effective in curbing the abuses in this market, primarily because there are months, if not years, between the beginning of an offending practice and a final resolution by the Commission. While this process might eventually bring an individual malefactor into line, it would not be before the provider did its damage to the calling public. Processing individual subscriber complaints would also add to the burdens on the Commission. By contrast, enforcement under the rate ceiling proposal would be quick and would not have to wait for an outraged consumer to file a complaint or require years of litigation.

NAAG's brief description of its proposal does not address a number of detailed implementation questions. For example, what carriers will be required to play the announcement, will an announcement be required if the rate for one particular call happens to be higher but all the rest are lower, will AT&T be required to use an announcement if its intraLATA toll rates are higher than those of the exchange carrier, what phone company will the consumer call with questions. NAAG needs to provide

more detail on what it has in mind before the Commission can seriously consider its proposal.

For these reasons, Bell Atlantic urges the Commission to promptly initiate and conclude a proceeding to establish the rate ceiling described in its March 7 ex parte.

Respectfully submitted,

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Dated: April 12, 1995

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing "Comments of Bell Atlantic" was served this 12th day of April, 1995 by first class mail, postage prepaid, on the parties on the attached list.

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